

ILLINOIS POLLUTION CONTROL BOARD

March 3, 2016

MONTE AND SANDRA DRAKE (Property )  
Identification Number 16-19-100-007), )  
 )  
Petitioners, )  
 )  
v. ) PCB 16-81  
 ) (Tax Certification – Water)  
ILLINOIS ENVIRONMENTAL )  
PROTECTION AGENCY, )  
 )  
Respondent. )

ORDER OF THE BOARD (by J.A. Burke):

On February 4, 2016, the Illinois Environmental Protection Agency (Agency) filed a recommendation (Rec.) that the Board certify Monte and Sandra Drake’s (petitioners) livestock waste management facilities as “pollution control facilities” for preferential tax treatment under the Property Tax Code. *See* 35 ILCS 200/11-5 *et seq.* (2014); 35 Ill. Adm. Code 125. Petitioners’ livestock waste management facilities are located at 256 Cemetery Road in Henry County. In this order, the Board describes the legal framework for tax certifications, discusses the Agency’s recommendation, and certifies that petitioners’ identified livestock waste management facilities are pollution control facilities.

**LEGAL FRAMEWORK**

Under the Property Tax Code, “[i]t is the policy of this State that pollution control facilities should be valued, at 33 1/3% of the fair cash value of their economic productivity to their owners.” 35 ILCS 200/11-5 (2014); *see also* 35 Ill. Adm. Code 125.200(a)(2). “For tax purposes, pollution control facilities shall be certified as such by the Pollution Control Board and shall be assessed by the Department [of Revenue].” 35 ILCS 200/11-20 (2014); *see also* 35 Ill. Adm. Code 125.200(a). Under the statute, the Board determines if the facilities are pollution control facilities; however, the Board is not authorized to assess a value of those facilities.

Under Section 125.202 of the Board’s procedural rules, a person may submit an application for tax certification to the Agency. *See* 35 Ill. Adm. Code 125.202. If the Agency receives a tax certification application, the Agency must file with the Board a recommendation on the application, unless the applicant withdraws the application. *See* 35 Ill. Adm. Code 125.204(a). Among other things, the Agency’s filing must recommend that the Board issue or deny tax certification. *See* 35 Ill. Adm. Code 125.204(a)(4). If the Board finds “that the claimed facility or relevant portion thereof is a pollution control facility . . . , the Pollution Control Board . . . shall enter a finding and issue a certificate to that effect.” 35 ILCS 200/11-25 (2014); *see also* 35 Ill. Adm. Code 125.216(a).

### **AGENCY RECOMMENDATION**

The Agency states that it received a tax certification application from petitioners on June 29, 2015. Rec. at 1. On February 4, 2016, the Agency filed a recommendation with the Board, attaching petitioners' application. The Agency's recommendation identifies the livestock waste management facilities at issue:

Livestock waste handling facilities consisting of one concrete-manure- pit (approximately 51 ft. x 391 ft. x 8 ft. deep) with slotted floors over the pit to collect livestock waste. The pit has ten pump out slots (approximately 5 ft x 6 ft x 8ft) to remove manure from the pits. The manure pit is surrounded by an 884 ft x 4 inch diameter plastic perimeter foundation drainage tile with sock. The foundation tubing also includes an inspection port, which is an 8 ft x .12 inch diameter plastic tile. *Id.*

The Agency further describes the livestock waste management facilities as being "used to collect, transport and/or store livestock wastes prior to cropland application." Rec. at 2.

The Agency recommends that the Board certify that the livestock waste management facilities are pollution control facilities as defined in Section 11-10 of the Property Tax Code (35 ILCS 200/11-10 (2014)) with the primary purpose of eliminating, preventing, or reducing water pollution, or as otherwise provided in 35 Ill. Adm. Code 125.200. Rec. at 2-3; *see also* Agency Technical Memorandum.

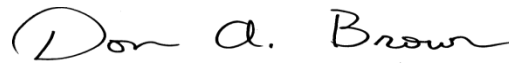
### **TAX CERTIFICATE**

Based upon the Agency's recommendation, petitioners' application, and the Board's technical review, the Board finds and certifies that petitioners' livestock waste management facilities identified in this order are pollution control facilities under the Property Tax Code (35 ILCS 200/11-10 (2014)). The Board makes no finding regarding the assessed value of those facilities. Under Section 11-25 of the Property Tax Code, the effective date of this certificate is "the date of application for the certificate or the date of the construction of the facility, which ever is later." 35 ILCS 200/11-25 (2014); *see also* 35 Ill. Adm. Code 125.216(a). Section 125.216(d) of the Board's procedural rules states that the Clerk "will provide the applicant and the Agency with a copy of the Board's order setting forth *the Board's findings and certificate, if any.*" 35 Ill. Adm. Code 125.216(d) (quoting in italics 35 ILCS 200/11-30 (2014)). The Clerk therefore will provide petitioners and the Agency with a copy of this order.

IT IS SO ORDERED.

Section 11-60 of the Property Tax Code provides that any applicant or holder aggrieved by the issuance, refusal to issue, denial, revocation, modification or restriction of a pollution control certificate or a low sulfur dioxide emission coal fueled device certificate may appeal the Board's finding and order to the Circuit Court under the Administrative Review Law (735 ILCS 5/3-101 *et seq.* (2014)). *See* 35 ILCS 200/11-60 (2014).

I, Don A. Brown, Assistant Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above order on March 3, 2016, by a vote of 5-0.

A handwritten signature in cursive script that reads "Don A. Brown". The signature is written in black ink and is positioned above a horizontal line.

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Don A. Brown, Assistant Clerk  
Illinois Pollution Control Board